

Message Text

SECRET

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ACTION EUR-12

INFO OCT-01 ISO-00 SS-15 SP-02 SSO-00 EURE-00 EB-08
PM-05 /043 W

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O 291118Z AUG 77
FM AMEMBASSY LISBON
TO SECSTATE WASHDC IMMEDIATE 2828

S E C R E T SECTION 1 OF 2 LISBON 6684

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E.O. 11652: GDS
TAGS: PGEN, PO
SUBJ: GOALS AND OBJECTIVES FOR AMBASSADORS: PORTUGAL

REF: STATE 204912

1. FOLLOWING REDRAFT INCORPORATES MY VIEWS ON GOALS AND
OBJECTIVES.

BEGIN TEXT

I. SUPPORT CONSOLIDATION OF PORTUGUESE DEMOCRACY.

A. MAINTAIN CLOSE CONTACT WITH PORTUGUESE AUTHORITIES.
PROVIDE DISCREET ADVICE AND ENCOURAGE MEASURES TO STRENGTHEN
DEMOCRATIC INSTITUTIONS, REDUCE PCP INFLUENCE, PROMOTE
SOCIAL PROGRESS AND STRENGTHEN TIES WITH THE WEST, PARTI-
CULARLY THE UNITED STATES.

B. PROPOSE TO DEPARTMENT, AND MANAGE LOCALLY, ASSISTANCE
PROGRAMS THAT PROMOTE ECONOMIC AND SOCIAL DEVELOPMENT AND
ENHANCE THE IMAGE AND EFFECTIVENESS OF DEMOCRATIC FORCES.

C. THROUGH PERSONAL CONTACTS, PUBLIC STATEMENTS, INFOR-
MATION ACTIVITIES, CULTURAL, SPORTS, IVP AND VISITOR
EXCHANGES MAINTAIN VISIBLE BUT UNOBTRUSIVE SUPPORT

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FOR THE DEMOCRATIC PROCESS.

C. CONTINUE FREQUENT CONTACTS WITH LEADERS OF ALL
DEMOCRATIC PARTIES, EMPHASIZING THEIR COMMON STAKE IN THE
DEMOCRATIC PROCESS AND ENCOURAGING BROAD COOPERATION
AMONG THEM.

E. REGISTER THE SERIOUS EFFECTS THAT AN ATTEMPT TO
RETURN TO MILITARY OR AUTHORITARIAN RULE WOULD HAVE ON

US AND EUROPEAN SUPPORT FOR PORTUGAL.

F. SUPPORT EFFORTS OF SOCIALISTS AND SOCIAL DEMOCRATS TO BUILD A MODERATE DEMOCRATICALLY-ORIENTED LABOR MOVEMENT UTILIZING TECHNICAL ASSISTANCE FROM THE AFL-CIO AND OTHER US TRADE UNIONS WHEN THAT ASSISTANCE IS APPROPRIATE TO THE NEED, IS DESIRED BY THE PORTUGUESE AND IS CONSISTENT WITH OVERALL US POLICY GOALS. CONTINUE TO ENCOURAGE SOCIALISTS AND SOCIAL DEMOCRATS TO OVERCOME OBSTACLES TO A COMMON EFFORT TO COMBAT COMMUNIST DOMINATION OF THE TRADE UNIONS.

II. PROMOTE PORTUGUESE ECONOMIC RECOVERY.

A. ENCOURAGE PORTUGAL TO WORK CLOSELY WITH THE INTERNATIONAL MONETARY FUND IN IMPLEMENTATION OF A PHASED ECONOMIC STABILIZATION PROGRAM THAT EMPHASIZES EXPANDING OPPORTUNITIES FOR THE PRIVATE SECTOR, INCREASING THE CONFIDENCE OF FOREIGN AND DOMESTIC INVESTORS, ASSURING TRADE ON A NON-DISCRIMINATORY BASIS, AND AVOIDING ADDITIONS TO THE BURDEN OF SHORT-TERM DEBT SERVICE.

B. AID IN COMPLETION OF ARRANGEMENTS FOR EUROPEAN, CANADIAN, VENEZUELAN AND JAPANESE CONTRIBUTIONS TO THE US-LED INTERNATIONAL LENDING EFFORT TO EASE BALANCE OF PAYMENTS PROBLEMS.

C. NEGOTIATE AND DIRECT LOCAL IMPLEMENTATION OF CONTINUING BILATERAL ASSISTANCE PROGRAMS, INCLUDING PL-480 TITLE I SALES, CCC CREDITS, EX-IM BANK LENDING AND PROGRAMS WHICH RESULT FROM AN AZORES AGREEMENT.

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D. ENCOURAGE GOP IN ITS PLANS TO COORDINATE ITS ECONOMIC DEVELOPMENT AND FUTURE ASSISTANCE NEEDS WITH MEMBERS OF THE EUROPEAN ECONOMIC COMMUNITY IN ORDER TO FACILITATE EVENTUAL PORTUGUESE ENTRY INTO THE COMMUNITY.

III. SUPPORT EFFORTS TO CREATE A MORE PROFESSIONAL MILITARY ESTABLISHMENT AND TO STRENGTHEN PORTUGUESE PARTICIPATION IN NATO.

A. PROVIDE SUPPORT FOR PORTUGAL'S NATO-COMMITTED BRIGADE AND OTHER MODERNIZATION EFFORTS BY RECOMMENDING AND IMPLEMENTING LOCALLY MILITARY ASSISTANCE PROGRAMS. ENSURE PROMPT DELIVERY OF US EQUIPMENT AND CONTINUE TO ENCOURAGE PORTUGUESE TO SEEK MORE ENERGETICALLY EQUIPMENT FROM EUROPEAN ALLIES.

B. ENCOURAGE INCREASED PORTUGUESE PARTICIPATION IN NATO TRAINING EXERCISES AND IN MILITARY EXCHANGE AND CIVILIAN LEADERS ORIENTATION VISITS WITH THE US AND OTHER NATO ALLIES.

IV. ENLIST PORTUGUESE AID ON INTERNATIONAL ISSUES.

A. ON THE BASIS OF EXISTING PRESIDENTIAL AUTHORITY WORK FOR A RENEWED AZORES BASE AGREEMENT. PROPOSE

CHANGES IN PRESIDENTIAL AUTHORITY SHOULD THEY APPEAR
NECESSARY TO CONCLUDE AGREEMENT.

B. ENCOURAGE CLOSE COOPERATION BETWEEN GOP AND US
IN INTERNATIONAL FORA AND ON MAJOR INTERNATIONAL NEGOTIATIONS:
ENCOURAGE SOARES TO FOLLOW THROUGH ON HIS COMMITMENT TO
SUBMIT THE NPT TO THE LEGISLATIVE ASSEMBLY FOR RATIFICATION.

C. TAKE ADVANTAGE OF PORTUGUESE WILLINGNESS TO USE
THEIR SPECIAL RELATIONSHIP WITH AFRICAN STATES, PARTICULARLY
ANGOLA AND MOZAMBIQUE, TO COMPLEMENT US INITIATIVES IN
SOUTHERN AFRICA.

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ACTION EUR-12

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FM AMEMBASSY LISBON

TO SECSTATE WASHDC IMMEDIATE 2829

S E C R E T SECTION 2 OF 2 LISBON 6684

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2. COMMENT: FOLLOWING ARE COMMENTS ON REVISIONS THAT MIGHT
NOT BE SELF-EXPLANATORY.

ITEM ONE. DEPARTMENT'S DRAFT DOES NOT INCLUDE PROVISION
FOR EFFORTS TO INFLUENCE GOP POLICIES OTHER THAN IN ECONOMIC
SPHERE AND IN ENCOURAGING HOUSECLEANING OF MINISTRIES. IN
CONNECTION WITH LATTER, OUR EFFORTS TO STEM COMMUNISM MUST
BE BROADER AND ARE SUBSUMED IN MY OBJECTIVE I(A). IF WE
SINGLE OUT MINISTERIAL HOUSECLEANING, FOR EXAMPLE, WHY NOT
ALSO POINT TO OTHER SPECIFICS, SUCH AS IMPLEMENTATION OF
AGRARIAN REFORM LAW AND ACTION IN PRESS SPHERE.

ITEM I(F). MY REDRAFT IS CONSISTENT WITH MY RECENT
UNDERSTANDING WITH IRVING BROWN AND WITH CONCERNS
RECENTLY VOICED TO ME BY LABOR MINISTER WHICH WILL BE
REPORTED SEPARATELY. MY OBJECTIVE IS TO GET RESULTS.
POLICY SHOULD BE DETERMINED BY THE USG WHICH IN TURN CAN
CALL ON THE AFL-CIO FOR SUPPORT IN MUCH THE SAME WAY WE
HAVE CALLED ON THE UNIVERSITY OF RHODE ISLAND FOR SUPPORT
FOR THE UNIVERSITY OF THE AZORES. THE OVERRIDING GOAL
IS NOT FOR ME TO COOPERATE WITH THE AFL-CIO OR THE
UNIVERSITY OF RHODE ISLAND, DESIRABLE AS SUCH COOPERATION

MAY BE, BUT TO SEE THAT THE RESOURCES THESE INSTITUTIONS
HAVE TO OFFER ARE MOBILIZED IN SUPPORT OF THE POLICY
OBJECTIVES.

ITEM II. WHILE I CONCUR WITH CURRENT PLANS TO CONCLUDE
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PROJECT LENDING, TO SET THAT FORTH AS A GOAL UNDER "PROMOTE
ECONOMIC RECOVERY" APPEARS INCONSISTENT. IT FURTHER OVERLOOKS
POSSIBLE RESULTS OF AZORES NEGOTIATIONS.

ITEM IV. I HAVE REPHRASED OVERALL OBJECTIVE TO BE MORE
CONSISTENT WITH THE ORIGINAL CONCEPT, WHICH CONTAINED
A STRONG ELEMENT OF SUPPORT FOR DEMOCRATIC PROCESS AS WELL
AS NATO TIES. WHILE BILATERAL RELATIONSHIPS CAN CONTRIBUTE
TO THIS OBJECTIVE, THERE IS NO REASON FOR SINGLING OUT
BILATERAL MILITARY RELATIONSHIPS AS OPPOSED TO SOME OTHER
FORM OF BILATERAL RELATIONSHIP. ALTHOUGHT THE AZORES MAY
HAVE A NATO CONNECTION THE CONCLUSION OF A BASE AGREEMENT
WOULD SEEM TO ME TO CONTRIBUTE LESS TO MY REPHRASED OBJECTIVE
III THAN TO OVERALL GOP SUPPORT ON INTERNATIONAL ISSUES
(WHICH OF COURSE CAN BE NATO-RELATED).

3. IF DEPARTMENT DISAGREES SIGNIFICANTLY WITH THESE
OBJECTIVES AS REFINED, REQUEST ADDITIONAL OPPORTUNITY
TO COMMENT. I PLAN TO BE OUT OF COUNTRY FOR ROUTINE
MEDICAL CHECKUP SEPTEMBER 1-4.
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